February 18, 2009

County Clerk/Registrar of Voters (CC/ROV) Memorandum #09013

TO:

All County Clerks/Registrars of Voters and Proponent

FROM:

Katherine Montgomery
Associate Elections Analyst

RE: Initiative: 1352, Related to Fiscal Matters

Pursuant to Elections Code section 336, we transmit herewith a copy of the Title and Summary prepared by the Attorney General on a proposed initiative measure entitled:

STATE BUDGET. REPEAL OF TWO-THIRDS LEGISLATIVE VOTE REQUIREMENT. INITIATIVE CONSTITUTIONAL AMENDMENT.

The proponent of the above-named measure is:

Maurice Read c/o Robin Johansen Remcho, Johansen, & Purcell, LLP 210 Dolores Ave. San Leandro, CA 94577

(510) 346-6200

## #1352

## STATE BUDGET. REPEAL OF TWO-THIRDS LEGISLATIVE VOTE REQUIREMENT. INITIATIVE CONSTITUTIONAL AMENDMENT.

## CIRCULATING AND FILING SCHEDULE

		y	
1.		nimum number of signatures required:694,354 alifornia Constitution, Article II, Section 8(b)	
2.	Of	ficial Summary Date:Wednesday, 02/18/09	
3.	Petitions Sections:		
	a.	First day Proponent can circulate Sections for signatures (Elec. Code § 336)	
	b.	Last day Proponent can circulate and file with the county. All sections are to be filed at the same time within each county. (Elec. Codes §§ 336, 9030(a))	
	C.	Last day for county to determine total number of signatures affixed to petitions and to transmit total to the Secretary of State (Elec. Code § 9030(b))Thursday, 07/30/09	
		(If the Proponent files the petition with the county on a date prior to 07/20/09, the county has eight working days from the filing of the petition to determine the total number of signatures affixed to the petition and to transmit the total to the Secretary of State) (Elec. Code § 9030(b)).	
	d.	Secretary of State determines whether the total number of signatures filed with all county clerks/registrars of voters meets the minimum number of required signatures and notifies the counties	
	e.	Last day for county to determine total number of qualified voters who signed the petition, and to transmit certificate with a blank copy of the petition to the Secretary of State (Elec. Code § 9030(d)(e))	

<sup>\*</sup> Date adjusted for official deadline, which falls on a weekend (Elec. Code § 15). \*\* Date varies based on the date of county receipt.

# INITIATIVE #1352 Circulating and Filing Schedule continued:

(If the Secretary of State notifies the county to determine the number of qualified voters who signed the petition on a date other than 08/08/09, the last day is no later than the thirtieth working day after the county's receipt of notification). (Elec. Code § 9030(d)(e)).

- - (If the Secretary of State notifies the county to determine the number of qualified voters who have signed the petition on a date other than 10/02/09, the last day is no later than the thirtieth working day after the county's receipt of notification.) (Elec. Code § 9031(b)(c).)
- Secretary of State certifies whether the petition has been signed by the number of qualified voters required to declare the petition sufficient (Elec. Code §§ 9031(d), 9033)....... Saturday, 11/21/09\*

<sup>\*</sup>Date varies based on the date of county receipt.

#### **IMPORTANT POINTS**

- California law prohibits the use of signatures, names and addresses gathered on initiative petitions for any purpose other than to qualify the initiative measure for the ballot. This means that the petitions cannot be used to create or add to mailing lists or similar lists for any purpose, including fundraising or requests for support. Any such misuses constitutes a crime under California law. Elections Code section 18650; Bilofsky v. Deukmejian (1981) 124 Cal.App.3d 825, 177 Cal.Rptr. 621; 63 Ops.Cal.Atty.Gen. 37 (1980).
- Please refer to Elections Code sections 100, 101, 104, 9001, 9008, 9009, 9021, and 9022 for appropriate format and type consideration in printing, typing and otherwise preparing your initiative petition for circulation and signatures. Please send a copy of the petition after you have it printed. This copy is not for our review or approval, but to supplement our file.
- Your attention is directed to the campaign disclosure requirements of the Political Reform Act of 1974, Government Code section 81000 et seq.
- When writing or calling state or county elections officials, provide the
  official title of the initiative which was prepared by the Attorney General.
  Use of this title will assist elections officials in referencing the proper file.
- When a petition is presented to the county elections official for filing by someone other than the proponent, the required authorization shall include the name or names of the persons filing the petition.
- When filing the petition with the county elections official, please provide a blank petition for elections official use.

## State of California DEPARTMENT OF JUSTICE



1300 I STREET, SUITE 125 P.O. BOX 944255 **SACRAMENTO, CA 94244-2550** 

Public: (916) 445-9555 Telephone: (916) 445-4752 Facsimile: (916) 324-8835

E-Mail: Krystal.Paris@doj.ca.gov

February 18, 2009

FILED In the office of the Secretary of State of the State of California

FEB 18 2009

Debra Bowen, Secretary of State

Deputy Secretary of State

Debra Bowen, Secretary of State 1500 11th Street, 5th Floor Sacramento, CA 95814

Attention:

Ms. Katherine Montgomery Associate Elections Analyst

Re: Initiative 08-0022: "California Budget Responsibility Act."

Official Circulating Title: State Budget. Repeal of Two-thirds Legislative Vote Requirement. Initiative Constitutional Amendment.

Dear Secretary Bowen:

Pursuant to Elections Code sections 9004 and 336, you are hereby notified that on this day we mailed our title and summary for initiative 08-0022: "California Budget Responsibility Act" to the respective proponent.

Enclosed is a copy of that title and summary, and a copy of the text of the proposed measure.

Sincerely.

KRYSTAL M. PARIS Initiative Coordinator

EDMUND G. BROWN JR. For

Attorney General

kmp: Enclosures

Proponent: Maurice Read c/o Robin Johansen Remcho, Johansen, & Purcell, LLP 210 Dolores Ave. San Leandro, CA 94577

Date: February 18, 2009

Initiative No.: 08-0022

The Attorney General of California has prepared the following title and summary of the chief purpose and points of the proposed measure:

STATE BUDGET. REPEAL OF TWO-THIRDS LEGISLATIVE VOTE REQUIREMENT.

INITIATIVE CONSTITUTIONAL AMENDMENT. Lowers the legislative vote requirement

necessary to pass the state budget, and spending bills related to the budget, from sixty-seven

percent (two-thirds) to fifty-five percent. Summary of estimate by Legislative Analyst and

Director of Finance of fiscal impact on state and local government: Unknown changes in the

content of the annual state budget. Fiscal impact would depend on the composition and actions

of future Legislatures. (08-0022.)



INITIATIVE COORDINATOR ATTORNEY GENERAL'S OFFICE

December 22, 2008

08-0022

### VIA MESSENGER

Office of the Attorney General 1300 "I" Street Sacramento, CA 95814

Attention: Krystal M. Paris

Re: California Budget Responsibility Act

Dear Ms. Paris:

Pursuant to Elections Code section 9002, I am requesting that the Attorney General prepare a title and summary of a measure entitled the "California Budget Responsibility Act." The text of the measure, a check for \$200.00, the address at which I am registered to vote and the signed statement certifying that I will not willfully allow initiative signatures to be used for purposes other than qualification of the measure are enclosed.

Please direct all correspondence and inquiries regarding this measure to:

Robin Johansen Remcho, Johansen & Purcell, LLP 201 Dolores Avenue San Leandro, CA 94577 Phone: (510) 346-6200

Fax: (510) 346-6201

Email: rjohansen@rjp.com

Sincerely,

#### Section 1. Title.

This measure shall be known and may be cited as the "California Budget Responsibility Act."

## Section 2. Findings and Declarations.

The People of the State of California find and declare that:

- 1. California is in the midst of an economic crisis. The state budget is out of balance by over \$40 billion dollars. Yet throughout the past year, the Legislature and Governor have been incapable of passing a balanced budget on time.
- 2. Late budgets have put California on the brink of financial collapse.
- 3. As California nears the end of the first decade of the 21st century, funding for our school children has been slashed billions of dollars; thousands of children and adults are losing health and medical services; those less fortunate, the blind, elderly and disabled, have lost public resources for food, utilities and clothing and face further cutbacks; construction of hospitals has been delayed or eliminated as well as the tens of thousands of jobs for those who would design and build them; and students at our colleges and universities have been hit with higher fees and reduced access to higher education.
- 4. The crisis millions of Californians are experiencing in their everyday lives is real, due in large part to the failure of the process that controls approval of the state's spending plan—the required two-thirds vote of each house of the Legislature to pass a state budget.
- 5. California is one of only three states that requires more than a majority vote to pass the state budget.
- 6. Year after year, California's two-thirds vote requirement has allowed a small minority of the Legislature to hold the budget hostage to personal philosophical agendas that are not shared by the vast majority of Californians. Political party leaders refuse to compromise and have used the two-thirds requirement to hold up the budget process.
- 7. California's economic downturn and budget impasse have damaged the state's credit rating and our ability to pay bills and fund public works projects. Billions of dollars in approved public works projects for school construction, road repairs and affordable housing have been delayed or stopped as a result of not being able to pass a budget without the required two-thirds vote.
- 8. After researching California's two-thirds vote requirement, the nonpartisan California Citizens Budget Commission concluded that "the current supermajority requirement fails to achieve its oft-stated goal of keeping budgetary spending in check, while at the same time it promotes gridlock, pork barrel legislation and lack of accountability."

9. Changing the two-thirds vote requirement to 55% for passing the budget will ensure that California's budget is passed on-time, ending economic uncertainty and providing for an improved credit rating, payment of our bills, and stability to our schools, nursing homes, and universities.

#### Section 3. Purpose and Intent.

- 1. The people enact this measure to lower the vote requirement necessary to pass the budget bill and related appropriations from two-thirds to 55 percent.
- 2. The people intend by this measure to improve government's accountability to the voters, reduce budget gridlock, and encourage legislators and the governor to work together to solve California's budget problems regardless of their party affiliation.
- 3. This measure will not change the vote requirement for bills increasing taxes, which will remain at two-thirds. This measure will not change Proposition 13's property tax limitations in any way.

#### Section 4. Section 12 of Article IV of the California Constitution is amended to read:

- SEC. 12. (a) Within the first 10 days of each calendar year, the Governor shall submit to the Legislature, with an explanatory message, a budget for the ensuing fiscal year containing itemized statements for recommended state expenditures and estimated state revenues. If recommended expenditures exceed estimated revenues, the Governor shall recommend the sources from which the additional revenues should be provided.
- (b) The Governor and the Governor-elect may require a state agency, officer, or employee to furnish whatever information is deemed necessary to prepare the budget.
- (c)(1) The budget shall be accompanied by a budget bill itemizing recommended expenditures.
- (2) The budget bill shall be introduced immediately in each house by the persons chairing the committees that consider the budget.
  - (3) The Legislature shall pass the budget bill by midnight on June 15 of each year.
- (4) Until the budget bill has been enacted, the Legislature shall not send to the Governor for consideration any bill appropriating funds for expenditure during the fiscal year for which the budget bill is to be enacted, except emergency bills recommended by the Governor or appropriations for the salaries and expenses of the Legislature.

- (d) No bill except the budget bill may contain more than one item of appropriation, and that for one certain, expressed purpose. Appropriations from the General Fund of the State, except appropriations for the public schools, and appropriations in the budget bill and in other bills related to the budget bill, are void unless passed in each house by rollcall vote entered in the journal, two-thirds of the membership concurring.
- (e)(1) Notwithstanding Section 3 of Article XIII A or any other provision of law or of this Constitution, the budget bill and other bills providing for appropriations related to the budget bill, may be passed in each house by rollcall vote entered in the journal, 55 percent of the membership concurring, to take effect immediately upon being signed by the Governor or upon a date specified in the legislation. Nothing in this subdivision shall affect the vote requirement for appropriations for the public schools contained in subdivision (d) of this section and in subdivision (b) of Section 8 of this article.
- (2) For purposes of this section, other bills providing for appropriations related to the budget bill shall consist only of bills identified as related to the budget in the budget bill passed by the Legislature.
- (ef) The Legislature may control the submission, approval, and enforcement of budgets and the filing of claims for all state agencies.
- (fg) For the 2004-05 fiscal year, or any subsequent fiscal year, the Legislature may not send to the Governor for consideration, nor may the Governor sign into law, a budget bill that would appropriate from the General Fund, for that fiscal year, a total amount that, when combined with all appropriations from the General Fund for that fiscal year made as of the date of the budget bill's passage, and the amount of any General Fund moneys transferred to the Budget Stabilization Account for that fiscal year pursuant to Section 20 of Article XVI, exceeds General Fund revenues for that fiscal year estimated as of the date of the budget bill's passage. That estimate of General Fund revenues shall be set forth in the budget bill passed by the Legislature.

#### Section 5. Severability.

If any of the provisions of this measure or the applicability of any provision of this measure to any person or circumstances shall be found to be unconstitutional or otherwise invalid, such finding shall not affect the remaining provision or applications of this measure to other persons or circumstances, and to that extent the provisions of this measure are deemed to be severable.

#### Section 6. Conflicting Initiatives.

In the event that this measure and another measure or measures relating to the legislative votes required to pass the state budget shall appear on the same statewide election ballot, the provisions of the other measure or measures shall be deemed to be in conflict with this measure.

In the event that this measure receives a greater number of affirmative votes, the provisions of this measure shall prevail in their entirety, and the other measure shall be null and void.